

Linda S. Adams
Secretary for
Environmental Protection

Over 50 Years Serving San Diego, Orange, and Riverside Counties
Recipient of the 2004 Environmental Award for Outstanding Achievement from U.S. EPA



9174 Sky Park Court, Suite 100, San Diego, California 92123-4353 Phone (858) 467-2952 • FAX (858) 571-6972 http://www.waterboards.ca.gov/sandiego

> VIA CERTIFIED MAIL 7008 1140 0002 8456 9724

In reply refer to: CWU:255223:kschwall

December 23, 2008

The County of San Diego Land Development Division 1600 Pacific Highway, Room 212 San Diego, CA 92101

Attn: Chandra Wallar

Deputy Chief Administrative Officer

RE: NOTICE OF VIOLATION AND REQUIRED TECHNICAL REPORT

Dear Ms. Wallar,

Enclosed is **Notice of Violation (NOV) No. R9-2008-0164** for the violations of California Regional Water Quality Control Board, San Diego Region (Regional Board) Order No. R9-2007-0001, National Pollutant Discharge Elimination System (NPDES) Permit No. CAS0108758, Waste Discharge Requirements for Discharges of Urban Runoff from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds of the County of San Diego, the Incorporated Cities of San Diego County, the San Diego Unified Port District, and the San Diego County Regional Airport (Order).

The violations were identified during a review of San Diego County's Jurisdictional Urban Runoff Management Program (JURMP) and JURMP Annual Report Fiscal Year 2007 – 2008 (Annual Report) by the Regional Board and a subsequent interview with the County of San Diego (County). The failure to properly implement the requirements of the Order, as detailed in the NOV, prevents the County from effectively reducing pollutants to the maximum extent practicable and from maintaining or reducing downstream erosion and protecting stream habitat. Furthermore, the proper implementation of the Order is vitally important as Total Maximum Daily Loads are adopted and implemented within your jurisdiction.

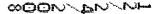
The Regional Board needs specific information to determine if appropriate measures have been taken to address violations noted in the enclosed NOV No. R9-2008-0164, to determine the extent of the violations, and to assess the need for further enforcement action.

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California Environmental Protection Agency







Therefore, pursuant to California Water Code section 13267 and 13383, the County is directed to prepare and submit a Required Technical Report (RTR) to the Regional Board no later than **5:00 PM**, on January **30**, **2009**. Pursuant to Section 13268 of the Water Code, a violation of Water Code Section 13267 requirement may subject you to civil liability of up to \$1,000 per day for each day in which the violation occurs.

The RTR shall provide the following information:

- 1. An explanation section describing the reasons why the violations occurred.
- 2. A planned actions section describing how the County plans to correct these violations and to prevent these violations from occurring in the future. This section must include, but is not be limited to:
 - a. A description and documentation that the County is taking the appropriate actions to become in compliance with the Order. This description should report any proposed or current changes to the organizational structure, including any changes in responsibilities of any department or the appointment of an individual or department to ensure compliance within multiple departments of the County or planned coordination efforts between the multiple departments of the County; and
 - b. A schedule of the process for the Watershed Protection Ordinance modification and adoption.
- 3. An inventory of all construction sites and inspections (high, medium, and low priority) within the County's jurisdiction in Fiscal Year 2007 2008, between October 1, 2007 and April 30, 2008. The inventory must include, but is not limited to:
 - a. The required inspection frequency of each construction site;
 - b. The date on which the inspections occurred; and
 - c. A narrative explanation for any failures to comply with the Order.
- 4. An estimate of the number of construction sites that were required to be inspected that the County did not inspect in the between October 1, 2007 and November 10, 2007.
- 5. An inventory of all construction sites and inspections (high, medium, and low priority) within the County's jurisdiction in Fiscal Year 2008 2009, between October 1, 2008 and November 10, 2008. The inventory must include, but is not limited to:
 - a. The required inspection frequency of each construction site;
 - b. The date on which the inspections occurred; and
 - c. A narrative explanation for any failures to comply with the Order.

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- 6. An estimate of the number of construction sites that were required to be inspected that the County did not inspect between October 1, 2008 and November 10, 2008.
- 7. Description of how the County implements or requires the implementation of adequate BMPs through the period of October 1, 2007 November 10, 2007 and October 1, 2008 November 10, 2008, and were in compliance with the Order.
- 8. An estimate of the costs incurred by the County to conduct typical inspections of high, medium, and low priority construction sites.

The submitted Required Technical Report shall be signed in accordance with Order No. R9-2007-0001, Attachment B.5(b)(1)-(5) Signatory and Certification Requirements and contain the following certification:

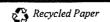
I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Failure to submit the above information by the date requested may result in the imposition of administrative civil liability pursuant to CWC sections 13268 and 13385.

Questions pertaining to this Required Technical Report and the enclosed Notice of Violation should be directed to Kristin Schwall at (858) 467-2345 or kschwall@waterboards.ca.gov. Written correspondence should be directed to the following address:

Michael P. McCann Assistant Executive Officer Attn: Kristin Schwall California Regional Water Quality Control Board, San Diego Region 9174 Sky Park Court, Suite 100 San Diego, CA 92123-4340

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Respectfully,

MICHAEL P. McCANN Assistant Executive Officer

Signed pursuant to the authority delegated by the Executive Officer to the Assistant Executive Officer

Attachments:

Notice of Violation No. R9-2008-0164

CC with attachments via email:

Cindy Lin, USEPA, Lin.Cindy@epamail.epa.gov Cid Tesoro, San Diego County, Cid.Tesoro@sdcounty.ca.gov Jon VanRhyn, San Diego County, Jon.VanRhyn@sdcounty.ca.gov

CIWQS:

13267:

358252

NOV:

358248

Violations:

799424, 799425, 799426, 799427, 799428

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California Regional Water Quality Control Board San Diego Region

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December 23, 2008

IN THE MATTER OF:

The County of San Diego Land Development Division 1600 Pacific Highway, Room 212 San Diego, CA 92101

Attn: Chandra Wallar

Deputy Chief Administrative Officer

NOTICE OF VIOLATION NO. R9-2008-0164

In reply refer to: CWU:255223:kschwall

WDID NOs.

9 0000510S1

Order No. R9-2007-0001, NPDES No. CAS0108758

YOU ARE HEREBY NOTIFIED THAT:

You are in violation of waste discharge requirements contained in California Regional Water Quality Control Board, San Diego Region (Regional Board) Order No. R9-2007-0001, National Pollutant Discharge Elimination System (NPDES) Permit No. CAS0108758, Waste Discharge Requirements for Discharges of Urban Runoff from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds of the County of San Diego, the Incorporated Cities of San Diego County, the San Diego Unified Port District, and the San Diego County Regional Airport (Order). Such violation subjects you to possible enforcement action by the Regional Board, including administrative enforcement orders requiring you to cease and desist from violations, or to clean up waste and abate existing or threatened conditions of pollution or nuisance; administrative civil liability in amounts of up to \$10,000 per day per violation; referral to the State Attorney General for injunctive relief; and, referral to the District Attorney for criminal prosecution.

On December 2, 2008, the Regional Board met with San Diego County staff (County) to evaluate to discuss San Diego County's Jurisdictional Urban Runoff Management Program (JURMP) and JURMP Annual Report Fiscal Year 2007 – 2008 (Annual Report) required by Section J.1.a and J.3.a, respectively of Order No. R9-2007-0001. Below is a summary of alleged violations:

California Environmental Protection Agency





SUMMARY OF VIOLATIONS:

I. Failure to Provide Authority to Achieve Full Compliance with the Order

➤ Order R9-2007-0001, Provision D, Jurisdictional Urban Runoff Management Program, 2.a(1)):

"Within 365 days of adoption of this Order, each Copermittee shall review and update its grading ordinances as necessary to achieve full compliance with this Order, including requirements for the implementation of all designated BMPs and other measures."

Observation: The JURMP and the Annual Report state that the County adopted modifications to their Watershed Protection Ordinance on March 12, 2008, which became effective April 12, 2008. The adopted ordinance defined the rainy season as November 11 – April 30. The adoption of this rainy season definition is in violation of the Order's definition of wet season of October 1 – April 30 (Attachment C,of the Order)

II. Failure to Require Construction Site BMPs During the Wet Season

➤ Order R9-2007-0001, Provision D, Jurisdictional Urban Runoff Management Program, 2.c(3):

"Each Copermittee shall implement, or require implementation of, the designated minimum BMPs and any additional measures to comply with this Order at each construction site within its jurisdiction year round."

Observation: During the meeting, the County informed the Regional Board that only Weather Triggered Action Plans are required at construction sites until November 11. Therefore wet season BMPs are not fully implemented or required to be implemented at these construction sites as of October 1 in violation of the Order.

III. Failure to Inspect Construction Sites During the Wet Season

➤ Order R9-2007-0001, Provision D, Jurisdictional Urban Runoff Management Program, 2.d(1)-(3):

"Each Copermittees shall conduct construction site inspections for compliance with its local ordinances (grading, storm water, etc.), permits (construction, grading, etc.), and this Order. During the wet season, each Copermittee shall inspect at least ..."

Observation: The County has implemented requirements Order R9-2007-0001 beginning in fiscal year 2007-2008. As reported in the Annual Report Attachment 3.1, the County conducted inspections and operated their construction component under their internally defined rainy season of November 11 – April 30. Attachment 3.1.2 contains a column header of "Wet weather inspection data November 11, 2007 – April 30, 2008". Attachments 3.1.3, 3.1.4, and 3.1.5 contain a column header of a similar title, which is cropped and reads "Wet weather inspection data (Nov. 11 thru". When

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asked during the December 2, 2008 meeting if the County conducted inspections between October 1, 2008 and November 10, 2008, the County responded they had not. The failure to perform the required inspections for the current fiscal year combined with the failure to perform the required inspections in the Fiscal Year 2007 – 2008 results in two consecutive years of non-compliance with the Order.

IV. Failure to Report Confirmation of BMP Implementation

> Order R9-2007-0001, Provision J, Reporting, 3.a(3)(b)iv: "Confirmation that the designated BMPs were implemented, or required to be implemented for all construction sites."

Observation: The County failed to report confirmation of BMP implementation between October 1 and November 10 in the Annual Report and during the meeting.

V. Failure to Report Construction Inspections

➤ Order R9-2007-0001, Provision J, Reporting, 3.a(3)(b)vii: "For each construction site within each priority category (high, medium, and low), identification of the period of time (weeks) the site was active within the rainy season, the number of inspections conducted during the rainy season, and the number of inspections conducted during the dry season, and the total number of inspections conducted for all sites.

Observation: The County failed to report any inspections that occurred between October 1 and November 10 in the Annual Report and during the meeting.

Questions pertaining to the issuance of this Notice of Violation should be directed to Kristin Schwall at (858) 467-2345 or kschwall@waterboards.ca.gov. Written correspondence pertaining to this Notice of Violation should be directed to the following address:

Michael McCann
Assistant Executive Officer
Attn: Kristin Schwall
California Regional Water Quality Control Board, San Diego Region
9174 Sky Park Court, Suite 100
San Diego, CA 92123-4340

Michael McCann

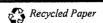
Assistant Executive Officer

12/23/08 DATE

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RWQCB Enclosure No. 9

California Environmental Protection Agency



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SENDER: COMPLETE THIS SECTION

COMPLETE THIS SECTION ON DELIVERY